ENVIRONMENTAL APPEALS BOARD UNITED STATES ENVIRONMENTAL PROTECTION AGI WASHINGTON, D.C.



In re:

Shell Gulf of Mexico, Inc. Frontier Discovery Drilling Unit

OCS Permit No. R10OCS/PSD-AK-09-01

OCS Appeal Nos. 10-01, 10-02 & 10-03

ORDER GRANTING SHELL GULF OF MEXICO, INC., AND SHELL OFFSHORE, INC., LEAVE TO PARTICIPATE AND SCHEDULING CONFERENCE

Region 10 ("Region") of the U.S. Environmental Protection Agency ("EPA") issued an Outer Continental Shelf Prevention of Significant Deterioration Permit to Construct, Permit Number R100CS/PSD-AK-09-01 ("Chukchi Permit"), to Shell Gulf of Mexico, Inc. ("SGOMI"), on March 31, 2010. The Environmental Appeals Board ("Board") received petitions for review of the Chukchi Permit from the following: 1) Center for Biological Diversity ("CBD");¹ 2) EARTHJUSTICE, on behalf of several conservation groups ("EJ Petitioners"),² and; 3) Alaska Eskimo Whaling Commission and Inupiat Community of the Arctic Slope ("AEWC").³ The CBD and EJ Petitions also request review of a second Outer Continental Shelf

¹ CBD's Petition for Review is designated as OCS Appeal No. 10-01. *See* Petition for Review (Apr. 30, 2010) ("CBD Petition").

² The Petition for Review filed by EJ Petitioners is designated as OCS Appeal No. 10-02. See Petition for Review (May 3, 2010) ("EJ Petition"). The EJ Petitioners include Natural Resource Defense Council, Native Village of Point Hope, Resisting Environmental Destruction of Indigenous Lands ("REDOIL"), Alaska Wilderness League, Audubon Alaska, Center for Biological Diversity, Northern Alaska Environmental Center, Ocean Conservancy, Oceana, Pacific Environment, and Sierra Club.

³ AEWC's Petition for Review is designated as OCS Appeal No. 10-03. *See* Petition for Review (May 3, 2010) ("AEWC Petition").

Prevention of Significant Deterioration Permit to Construct, Permit Number R10OCS/PSD-AK-2010-01 ("Beaufort Permit"), that the Region issued on April 9, 2010 to Shell Offshore, Inc. ("SOI").⁴ Outer Continental Shelf ("OCS") permits are governed by 40 C.F.R. part 55 and the procedural rules set forth in 40 C.F.R. part 124. *See* 40 C.F.R. § 55.6(a)(3).

SGOMI and SOI (collectively "Shell") filed a motion requesting leave to participate and to expedite and combine review of the Chukchi and Beaufort Permits. *See* Urgent Request of Shell Gulf of Mexico, Inc., and Shell Offshore, Inc., for Leave to Participate and Motion for Expedited and Combined Review (May 5, 2010) ("Shell Motion"). Shell asserts that it should be allowed to participate because it has a significant protectable interest in its Chukchi Sea and Beaufort Sea exploratory drilling operations, and that Shell's interests differ from, and therefore would not be adequately represented by, EPA. Shell Motion at 6-9.

With respect to expedited review, Shell avers that any delay in the commencement of operations during the upcoming Arctic open-water season will result in irreparable harm because it has already invested billions of dollars obtaining OCS leases and the equipment necessary to operate its exploration programs, and because many of the costs associated with such exploration would be unrecoverable if drilling were delayed. Shell Motion at 10-12. Shell further requests that the Board forego replies from Petitioners in favor of scheduling oral argument as soon as response briefs are filed. Shell Motion at 17.

Both CBD and EJ Petitioners filed responses to Shell's motion. See Response by Center for Biological Diversity to Request by Shell Gulf of Mexico, Inc., and Shell Offshore, Inc., for

⁴ Petitions for review of the Beaufort Permit may be timely filed before the Board until May 12, 2010.

Leave to Participate and Motion for Expedited and Combined Review (May 5, 2010) ("CBD Response"); EJ Petitioners' Response to Urgent Request of Shell Gulf of Mexico, Inc., and Shell Offshore, Inc., for Leave to Participate and Motion for Expedited and Combined Review (May 7, 2010) (EJ Petitioners' Response). Both Petitioners indicate that while they do not object to Shell's participation or to combining review of the two permits, they do object to a briefing schedule that would preclude a response to Shell's arguments. *See* CBD Response at 1; EJ Petitioners' Response at 1.

Based on the foregoing information, the Board hereby GRANTS Shell's motion to participate, and reserves judgment on whether to combine the two permit appeals. In addition, the Board sets a scheduling conference for the purpose of establishing a briefing schedule and addressing related matters in this case. The conference will be held on Thursday, May 13, 2010, beginning at 2:00 p.m. Eastern Daylight Savings Time, in the Administrative Courtroom, U.S. Environmental Protection Agency, EPA East Building, Room 1152, 1201 Constitution Avenue NW, Washington, D.C. 20005. Counsel for any of the participants who wish to participate in the conference via video-conferencing equipment shall contact the Clerk of the Board, at (202) 233-0122, to make arrangements for the use of such equipment.

So ordered.

ENVIRONMENTAL APPEALS BOARD

Dated: 5 10 2010

Charles J. Michan (for ALW) Anna L. Wolgast By:

Anna L. Wolgast Environmental Appeals Judge

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CERTIFICATE OF SERVICE

I hereby certify that copies of the forgoing Order Granting Shell Gulf of Mexico, Inc., and Shell Offshore, Inc., Leave to Participate and Scheduling Conference, in the matter of Shell Gulf of Mexico, Inc., OCS Appeal Nos. 10-01, 10-02 & 10-03, were sent to the following persons in the manner indicated:

By Facsimile and First Class U.S. Mail:

Duane A. Siler Susan M. Mathiascheck Sarah C. Bordelon Crowell & Moring LLP 1001 Pennsylvania Ave. NW Washington, DC 20004 Telephone: 202-624-2500 Facsimile: 202-628-5116 dsiler@crowell.com smathiascheck@crowell.com

Vera P. Pardee Kevin Bundy Center for Biological Diversity 351 California Street, Suite 600 San Francisco, CA 94104 Telephone: (415) 436-9682 ext. 317 (VP) Telephone: (415) 436-9682 ext. 313 (KB) Facsimile: (415) 436-9683 vpardee@biologicaldiversity.org kbundy@biologicaldiversity.org

Brendan Cummings Center for Biological Diversity PO Box 549 Joshua Tree, CA 92252 Telephone: (760) 366-2232 Facsimile: (760) 366-2669 bcummings@biologicaldiversity.org Tanya Sanerib Christopher Winter Crag Law Center 917 SW Oak Street, Suite 417 Portland, OR 97205 Telephone: (503) 525-2722 Facsimile: (503) 296-5454 tanya@crag.org chris@crag.org

David R. Hobstetter Erik Grafe EARTHJUSTICE 441 W. 5th Ave., Suite 301 Anchorage, AK 99501 Telephone: (907) 277-2500 Facsimile: (907) 277-1390 egrafe@earthjustice.org akoffice@earthjustice.org

Eric P. Jorgenson EARTHJUSTICE 325 Fourth Street Juneau, AK 99801 Telephone: (907) 586-2751 Facsimile: (907) 463-5891 ejorgenson@earhtjustice.org

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By Facsimile and EPA Pouch Mail:

Julie Vergeront Juliane R.B. Matthews Office of Regional Counsel U.S. EPA, Region 10 1200 Sixth Avenue, SO-155 Seattle, WA 98101 Telephone: (206) 553-1169 Facsimile: (206) 553-0163 vergeront.julie@epa.gov matthews.juliane@epa.gov

By Facsimile and EPA Interoffice Mail:

Kristi M. Smith Office of General Counsel U.S. Environmental Protection Agency 1200 Pennsylvania Ave. NW (2344A) Washington, DC 20460 Telephone: (202) 564-3064 Facsimile: (202) 501-0644 smith.kristi@epa.gov

Dated: MAY 10 2010

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Mildred Johnson Staff Assistant